

Message Text

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70

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 NEA-10 ACDA-19 CU-04 SAJ-01 TRSE-00 AEC-11

OIC-04 OMB-01 DRC-01 /168 W
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R 181459Z JAN 74

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC 8341

INFO AMEMBASSY BONN

JUFHBS/AMEMBASSY BRUSSELS 1064

USMISSION EC BRUSSELS UNN

USMISSION NATO

AMEMBASSY DUBLIN

USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

C O N F I D E N T I A L COPENHAGEN 0154

GENEVA FOR CSCE DEL

E.O. 11652: GDS

TAGS: PFOR, EEC, DA

SUBJ: DANISH VIEWS ON CSCE FOLLOW-ON

REF: BONN 00734

SUMMARY: IN MEETING OF EC DELS IN GENEVA JAN. 22

DANES PLAN TO TABLE THEIR VIEW ON CSCE FOLLOW-ON,

WHICH ARE GENERALLY IN LINE WITH THOSE OF GERMANS GIVEN

IN PARA 3 OF REFTTEL. LANAS DO NOT, HOWEVER, BELIEVE

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THAT THEIR PROPOSAL WILL HAVE EASY GOING SINCE SEVERAL OF

THEIR EC PARTNERS HAVE BEEN TAKING A MUCH MORE CONSERVATIVE APPROACH ON THIS SUBJECT. THEY WOULD BE INTERESTED IN LATEST US VIEWS. END SUMMARY.

1. IN A DISCUSSION JAN. 18 WITH MFA'S OLE BIERRING (WHO WILL BE ACTING POLITICAL DIRECTOR FOR NEXT SEVERAL MONTHS) I ASKED HOW THE DANES STOOD WITH REGARD TO THE LEVEL OF THE CSCE THIRD PHASE AND A POSSIBLE CONFERENCE FOLLOW-UP. AFTER NOTING THAT THE DANES AGREED WITH THEIR EC PARTNERS THAT THE THIRD PHASE SHOULD NOT BE AT THE SUMMIT LEVEL UNLESS THE RESULTS OF THE SECOND PHASE WERE IMPORTANT ENOUGH TO SO WARRANT, BEIRRING COMMENTED AT SOME LENGTH ON THE FOLLOW-ON QUESTION.

2. HE SAID THAT DANISH VIEWS CLOSELY PARALLEL GERMAN VIEWS, ALTHOUGH IT WAS CURIOUS THAT BOTH HAD REACHED THEIR POSITIONS INDEPENDENTLY OF EACH OTHER. LIKE THE GERMANS, THE DANES BELIEVE THAT THE COORDINATING COMMITTEE SHOULD REMAIN IN EXISTENCE SO AS TO MAINTAIN A QUASI-POLITICAL SUPERVISION OVER THE MORE TECHNICAL GROUNDS (E.G., THE ECE) THAT WILL DOUBTLESS BE CHARGED WITH IMPLEMENTING ANY CSCE AGREEMENTS. THE DANES FEEL THIS POLITICAL SUPERVISION IS IMPORTANT AND THAT THE RESPONSIBILITY FOR SEEING THAT AGREEMENTS ARE CARRIED OUT SHOULD NOT BE LEFT ENTIRELY IN TECHNICAL HANDS. THE COORDINATING COMMITTEE COULD MEET PERIODICALLY TO NOTE WHAT PROGRESS HAD BEEN MADE, CONSIDER PROBLEMS, AND TO DECIDE WHETHER, AND WHAT TYPE OF, FURTHER HIGH LEVEL MEETINGS WERE DESIRABLE. BIERRING ARGUED THAT IF COMPLIANCE WITH

CSCE AGREEMENTS IS LEFT TO BILATERAL ENDEAVORS IT WILL ALMOST INEVITABLY BE MUCH LESS EFFECTIVE. HE THOUGHT THAT THE FIRST AND SECOND PHASES HAD SHOWN THAT THE WEST COULD MAINTAIN UNITY VIS-A-VIS THE EAST ON POLITICAL ISSUES. (HE SMILED WRYLY WHEN I OBSERVED THAT THIS UNITY SEEMS TO HAVE BEEN LESS EVIDENT VIS-A-VIS THE OPEC COUNTRIES.) HE SUGGESTED ALSO THAT FOLLOW-ON ARRANGEMENTS WOULD BE IN LINE WITH PREVIOUS NATO STATEMENTS WHICH HAD INDICATED THAT THE CSCE WAS NOT TO BE REGARDED AS CONFIDENTIAL

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A ONE-TIME AFFAIR ("THE EVENT OF THE CENTURY") BUT AS PART OF A CONTINUING PROCESS OF DIALOGUE BETWEEN THE EAST AND THE WEST. TO END THE CSCE THIRD PHASE WITH-

OUT SOME AGREEMENT FOR FOLLOW-ON WOULD, CONSEQUENTLY, SEEM INCONSISTENT. FURTHERMORE, IT WOULD LIKELY PUT

THE WEST ON THE DEFENSIVE (WHERE THEY ARE NOT NOW)

BECAUSE THE EAST AND THE NEUTRALS SEEM CERTAIN TO CONTINUE PRESSING FOR SOME FURTHER ARRANGEMENTS.

3. BIERRING SAID THAT A PAPER ALONG THESE LINES WAS BEING PREPARED WHICH THE DANES WOULD INTRODUCE IN THE EC CAUCUS IN GENEVA, HE THOUGHT ON JANUARY 22. THIS SHOULD BE ACCEPTABLE TO THE GERMANS. THE BRITISH, FRENCH AND DUTCH CONTINUED SKEPTICAL ABOUT FOLLOW-ON ARRANGEMENTS AND HE WAS NOT AT ALL CERTAIN THAT THE DANISH PAPER WOULD RECEIVE APPROVAL BY THE NINE. HE ADDED THAT, FROM RECENT INDICATIONS, HE THOUGHT THE US VIEW MIGHT HAVE BECOME MORE FAVORABLE TO SOME FORM OF INSTITUTIONAL FOLLOW-ON. THIS, OF COURSE, WOULD BE VERY IMPORTANT AND HE WOULD BE IN ANYTHING I COULD LET HIM HAVE ON THIS SUBJECT.

4. COMMENT: THE DANES APPEAR TO BE ABOUT TO STEP FORWARD AND TAKE A LEADING POSITION AMONG THE NINE IN ADVOCATING FOLLOW-ON ARRANGEMENTS. THIS IS IN LINE WITH THEIR GENERAL POSITION AND WITH THE OUTLOOK THEY HAVE HAD ON THE CSCE FROM THE BEGINNING. THEY FEEL MORE CONFIDENT OF THEIR POSITION ON THIS ISSUE WITH THE KNOWLEDGE THAT THEY ARE IN BASIC AGREEMENT WITH THE GERMANS, WITHOUT WHOSE SUPPORT THEY COULD HARDLY HOPE TO BRIDGE THE POSITIONS OF THE BRITISH AND FRENCH, AT LEAST. IT WOULD BE HELPFUL IF WE COULD BE AUTHORIZED TO PASS TO BIERRING OUR LATEFT VIEWS ON THE FOLLOW-ON QUESTION. DUNNIGAN

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